

Training Done Smarter: Applying Cognitive Load Theory for Impactful Learning

Executive Summary

The Operational Imperative

This report addresses a critical challenge within current in-person, instructor-led training (ILT) programs: the inconsistent and ineffective integration of foundational learning theory into instructional media material (IMM) and interactive courseware (ICW) design. This oversight leads to an increase in extraneous cognitive load for trainees, negatively impacting their ability to process complex information and achieve critical performance objectives. In a high-stakes environment where operational readiness is paramount, this inefficiency represents a significant risk to mission-critical outcomes.

The Strategic Solution

To resolve this issue, the department can adopt Cognitive Load Theory (CLT) as a foundational framework for instructional design. CLT is a robust, empirically supported learning theory based on the well-established limitations of human working memory. By systematically applying CLT principles, instructional technologists and courseware developers can optimize the learning experience by minimizing wasted mental effort and dedicating cognitive resources to meaningful learning.

Key Findings

The analysis of current research provides a compelling rationale for adopting CLT and validates the proposed implementation plan:

- **Scientific Rigor:** CLT research stands out within educational psychology for its consistent use of rigorous experimental designs, which provide a strong basis for making casual claims and actionable recommendations for practice.
- **Evidence-Based Application:** The theory provides a direct framework for managing the complexity of training material (element interactivity) and for designing instructional media that fosters deep learning, retention, and transfer.
- **A Data-Driven Model:** CLT research methodology, which includes pre- and post-testing, cognitive load measurement, and the calculation of effective learning score, is fully aligned with validated, peer-reviewed approaches for evaluating the success of CLT-based interventions.

A Path Forward

This document proposes a strategic, data-driven framework for integrating CLT into the department's instructional development lifecycle support. By moving beyond antiquated design to a theoretically grounded and empirically validated approach, the department can directly improve trainee performance, enhance the efficiency of its training programs, and ensure the development of a more skilled and prepared force within our customer's workforce

About the Author

Robert A Lee, the author of this white paper, is a dedicated learning and development professional that brings a unique combination of operational and academic expertise to the field. With over a decade of experience serving onboard nuclear powered submarines, and training other Sailors within this capacity, he has firsthand knowledge of what does and does not make high-stakes, high-complexity training environments succeed. Robert holds multiple credentials, to include Certified Professional in Talent Development, Project Management Professional, and earned the Master Training Specialist while active duty. He is also currently pursuing a Master of Education degree in Instructional Design and Technology. Robert's work focuses on transforming traditional training methodologies into modern, empirically validated strategies that directly improve trainee performance and organizational success.

The Operational Challenge: A Case for Foundational Learning Theory

The Challenge in High-Stakes Training

Trainees enrolled in courses within the context of operating and maintaining the Navy's warships face a formidable challenge. High stakes and high complexity, demanding mastery of intricate procedures and vast amounts of technical information characterize the learning environment. The effectiveness of the instructional media and courseware used in these programs is therefore a critical determinant of success. However, a significant internal challenge has been identified: the team's current instructional design practices lack a consistent theoretical foundation, leading to inconsistent and ineffective material.

This absence of a guiding framework can result in an instructional design oversight that contributes to increased extraneous cognitive load for trainees. This form of cognitive load is mental effort that does not contribute to learning but instead hinders the transfer of information from working memory to long term memory. When trainees are forced to expend valuable mental resources on deciphering a confusing layout, mentally integrating disparate pieces of information, or navigating a non-intuitive interface, their working memory becomes overloaded and/or distracted from key information. This state of cognitive overload and/or distraction impairs their ability to process essential information, assimilate new knowledge, and ultimately achieve the foundational and advanced performance objectives of the lesson.

The Solution: Adopting Cognitive Load Theory

To address this challenge, the adoption of Cognitive Load Theory (CLT) is proposed as a foundational learning framework. CLT is not an abstract concept; rather, it is a pragmatic and powerful tool for enhancing learning outcomes. It provides a systematic, evidence-based approach to instructional design that focuses on managing the cognitive demands placed on the learner. By designing IMM and ICW with CLT principles, it is possible to reduce extraneous cognitive load, improve efficiency of information processing, thus enhancing the overall effectiveness of the curriculum.

The central argument is straightforward: the absence of a consistent theoretical framework has a direct link to an increase in extraneous cognitive load, which in turn leads to ineffective information processing and suboptimal trainee performance. The proposed solution is to implement a CLT-informed design strategy that will reduce this extraneous load, thereby improving information processing and trainee performance. This approach transforms a vague, ill-informed design approach into a data-driven, theory backed instructional design methods.

Foundational Principles of Cognitive Load Theory

The Cognitive Architecture of Learning

CLT is predicated on a fundamental understanding of human cognitive architecture, particularly the constraints of working memory⁷. Working memory is the system responsible for actively holding and manipulating information during complex tasks, but it is limited in its capacity³. This limitation means that when instructional materials place too many simultaneous demands on a learner, a state of cognitive overload occurs, which severely hinders the learning process. The goal of CLT-informed instructional design is to structure learning tasks in a way that respects this limited capacity and facilitates the efficient transfer of information to long-term memory³.

Deconstructing the Load: Intrinsic, Extraneous, and Germane

CLT categorizes the total cognitive load on working memory into three distinct types:

- **Intrinsic Cognitive Load:** This is the load imposed by the inherent complexity of the material being learned.³ It is determined by the "element interactivity" of the content—that is, the number of individual information elements that a learner must process simultaneously in their working memory to understand a topic. For a novice, a subject like thermodynamics has high intrinsic load because it requires the simultaneous processing of multiple, interacting concepts.³ This load is difficult to change through instructional design alone but can be managed by breaking down complex tasks.
- **Extraneous Cognitive Load:** This is the wasted mental effort resulting from poorly designed instructional materials. Examples include information that is presented in a way that requires the learner to mentally integrate it from separate sources (the split-attention effect) or an interface with unnecessary graphics or text (the redundancy effect). The current instructional materials and courseware, by their inconsistent design, are a primary source of this extraneous load. The core objective of a CLT-based redesign is to reduce this ineffective load.
- **Germane Cognitive Load:** This is the "effective load" or the mental effort dedicated to the process of learning itself, specifically the formation and automation of mental schemas in long-term memory.³ It is the productive effort that contributes directly to deep, meaningful learning. The primary goal of CLT-informed instructional design is to minimize extraneous load so that working memory resources can be freed up and directed toward this germane load, thereby maximizing learning efficiency.

The Scientific Credibility of CLT

Justifying the adoption of a learning framework requires a solid body of evidence. A review of educational psychology literature from 1988 to 2023 reveals that CLT is a highly credible, empirically supported theory.³

- **A Foundation of Experimental Rigor:** While much of the field of educational psychology has seen a decline in the use of intervention and experimental research, a review of CLT articles published in prominent journals found that all but two of the 16 articles directly testing CLT used experimental or intervention designs. This stands in sharp contrast to the high percentage of articles in the broader field that rely on observational or correlational data to make recommendations.³

- **Causality over Correlation:** This emphasis on experimental work is critical for demonstrating causation. Causation is impossible to establish for every scenario we could run in to, but quantitative CLT research allows us to present a strong case. The research states that "design trumps analysis" when it comes to drawing valid causal conclusions.³ Because CLT research consistently employs randomized controlled trials, its findings and the instructional recommendations derived from them are based on solid ground. This approach provides confidence that the proposed redesign will directly and positively impact learning outcomes and knowledge transfer.

Strategic Application of CLT to Instructional Design

The Principle of Element Interactivity: Managing Task Complexity

The complexity of the content itself, a key determinant of intrinsic load, is governed by the principle of element interactivity. The number of interacting information elements a learner must hold defines a subject's element interactivity and process simultaneously in working memory to understand it.³ For a novice, a topic is considered to have high element interactivity if its elements cannot be learned in isolation. For example, learning the concept of enthalpy in chemistry is a high-interactivity task because it requires a learner to simultaneously process concepts like "system," "work," "energy," and "the first law of thermodynamics" while also employing basic mathematical skills.³

The research provides a measurable link between element interactivity and learning difficulty. A study on teaching thermodynamics empirically demonstrated that as the element interactivity level of a topic increased, students' achievement scores decreased while their study time and mental effort ratings (a proxy for cognitive load) increased.³ This finding is critical because it provides tangible indicators—study time and mental effort—that can be used by instructional designers to identify which topics are most challenging for trainees. The concept of element interactivity is also linked to the "expertise reversal effect," which states that a topic with high element interactivity for a novice may have low interactivity for an expert who has already acquired the necessary mental schemas.³ This necessitates a graduated approach to instructional design, moving from simpler to more complex tasks.

Mitigating Extraneous Load: Principles for IMM & ICW Development

A core objective of the proposed redesign is to reduce extraneous cognitive load, freeing up working memory for productive learning. The following evidence-based principles can be directly applied to IMM and ICW development to achieve this.

- **The Split-Attention Effect⁷:** This effect occurs when learners must mentally integrate information from multiple, physically separated sources, such as text and diagrams presented far apart from one another. A study on surgical skills training controlled for this by providing a single source of computer-based video instruction.¹ Courseware design should avoid this effect by integrating text and visuals directly.
- **The Modality Effect⁷:** This principle suggests that presenting information through two sensory modes (e.g., visual and auditory) can distribute the cognitive load and enhance learning. The Kala & Ayas (2023) study leveraged this by using an educational software application that had voiced-over text in its visual presentations.² Courseware should apply this principle by using narrated animations or videos rather than on-screen text alone.

- **The Worked Example Effect⁷:** For complex, high-interactivity tasks, providing novices with fully worked-out examples is often more effective than forcing them to solve problems from scratch.³ This provides learners with a clear, systematic path to follow, reducing extraneous load and fostering schema acquisition. As expertise increases, the examples can be gradually faded and replaced with problem-solving tasks.

Fostering Germane Load: Designing for Deep Learning, Retention, and Transfer

The ultimate measure of instructional effectiveness is not just immediate recall but a learner's ability to retain knowledge over time and transfer it to new and novel situations. This is codified in our customer's main guiding educational doctrine documents, the NAVEDTRA 142 series. If we look at the Scope statement of NAVEDTRA 142, the goal is to "enhance and enrich the transfer of knowledge, skills, and abilities to Sailors and Marines..."

The Kala & Ayas (2023) study provides powerful evidence that CLT-based instructional design excels at this. In a direct comparison, the experimental group that used CLT-informed software demonstrated significantly higher scores on both retention tests (measuring immediate recall) and transfer tests (measuring the ability to apply learned knowledge to new problems) than the control group.²

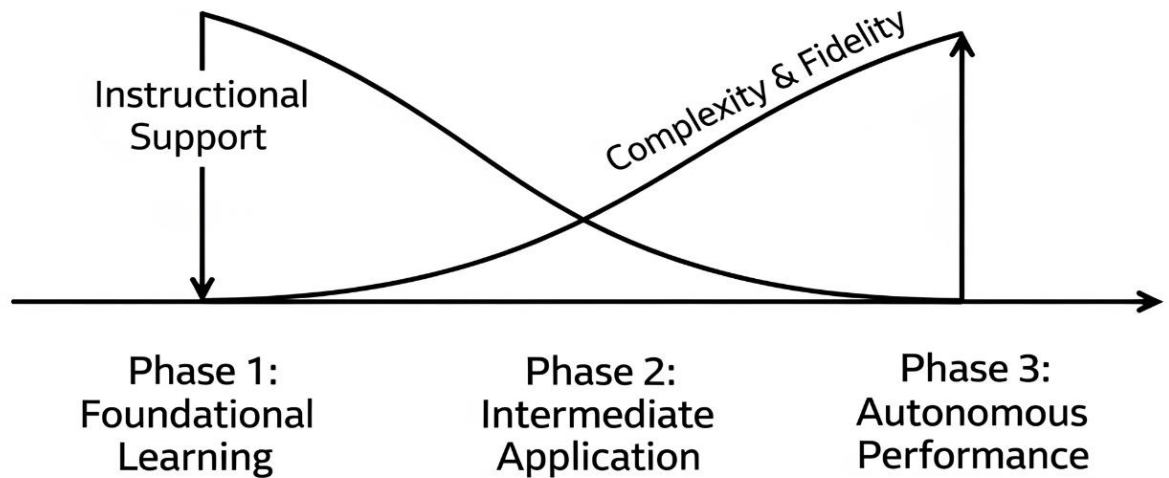
To effectively evaluate this holistic outcome, researchers used the **effective learning score**, a metric that balances learning performance against the cognitive effort required to achieve it.² Calculated as the difference between a standardized performance Z-score (PZ) and a standardized cognitive load Z-score (CLZ), using the formula $E = (PZ - CLZ) / 2$, this metric provides a single-figure value for learning efficiency.² It is an invaluable tool for validating that a new design is not only more effective but also more efficient in producing learning.

A Practical Framework for CLT-Informed Courseware Design

A Graduated Approach: Managing Fidelity, Complexity, and Support

Effective instructional design requires a phased approach that systematically manages three key dimensions of the learning environment. The "CLT cube model" conceptualizes these dimensions as Task Fidelity, Task Complexity, and Instructional Support.³ This model provides a clear roadmap for developing a curriculum that guides trainees from novice to expert.

- Task Fidelity refers to the realism of the learning environment, ranging from low-fidelity (e.g., a written case study) to high-fidelity (e.g., a real-world scenario with an instructor).³ A gradual increase in fidelity prevents cognitive and emotional overload, which can occur when a novice is thrust into an overly realistic, complex environment.³
- Task Complexity is the inherent difficulty of the content, as defined by element interactivity.³ This should be gradually increased as the learner's expertise develops.³
- Instructional Support is the guidance provided to the learner, ranging from high support (e.g., a fully worked example) to low support (e.g., autonomous problem solving).³ Support should gradually fade as the learner becomes more proficient.



This framework can be applied to courseware development in a phased approach:

1. **Phase 1 (Novice):** The instructional material should start in a low-fidelity environment (e.g., a screen-based simulator or a text-based lesson) with low complexity and high instructional support (e.g., worked examples).³
2. **Phase 2 (Intermediate):** The courseware can gradually increase in fidelity and complexity, while simultaneously fading the instructional support to completion tasks or problem-solving.³
3. **Phase 3 (Expert):** Final training can involve high-fidelity, high-complexity tasks with minimal to no instructional support, where the trainee is expected to perform autonomously.³

Recommendations and Conclusion

Integrating CLT into Instructional Development Lifecycle Support

Based on the evidence presented, it is recommended that the department formally adopt CLT as its foundational learning framework. The following roadmap outlines a practical approach for embedding its principles into the instructional development lifecycle:

1. **Content Analysis:** Conduct a systematic analysis of all courseware content to classify each topic according to its element interactivity level (low, high, or very high).
2. **Redesign with Intent:** For topics with high element interactivity, apply evidence-based CLT principles—such as the worked example effect and the modality effect—to redesign instructional materials and courseware.
3. **Implement a Graduated Approach:** Structure the curriculum to gradually increase in fidelity and complexity while progressively fading instructional support, in line with the CLT cube model.

Clarity Regarding Learning Theory Synthesis

CLT is not the single educational framework that will solve every problem faced within a curriculum development program, and should not be treated as such. CLT is a tool in the toolbox to create and maintain robust and scientifically sound learning tools. CLT should be treated as the psychological foundation for other utilized educational frameworks and theories, such as Behaviorism, Constructivism

and Andragogy. The frameworks function based on the assumption that the learning tools used are built with CLT principles in mind. While Constructivism may not be the first choice for novices, we can mitigate this mismatch by utilizing the phased approach regarding instructional support.⁴ For a brief synopsis of Behaviorism, Constructivism and Andragogy, please refer to the NAVEDTRA 142.6.⁵

Conclusion: The Path to Enhanced Trainee Performance and Mission Readiness

The adoption of Cognitive Load Theory represents a significant strategic step for the department. By systematically managing cognitive load, a CLT-informed approach directly addresses a root cause of instructional inefficiencies, moving the department from obsolete instructional design strategies to a current, evidence-based, data driven model. This initiative will not only improve the effectiveness of the department's training programs in meeting current customer needs but will also establish a scientifically validated methodology for a new era of training development.

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